

Message Text

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ACTION EUR-25

INFO OCT-01 ADP-00 CU-04 CIAE-00 PM-09 H-02 INR-10 L-03

NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15 USIA-12

NEA-10 IO-12 ACDA-19 MBFR-03 GAC-01 SAJ-01 OIC-04

RSR-01 LS-01 /148 W

----- 100374

R 031559 Z APR 73

FM AMEMBASSY HELSINKI

TO SECSTATE WASHDC 5903

INFO SECDEF WASHDC

ALL CSCE CAPITALS 183

AMEMBASSY PARIS

C O N F I D E N T I A L HELSINKI 0880

E. O. 11652: GDS

TAGS: PFOR

SUBJECT: CSCE: FRENCH PAPER ON MPT RECOMMENDATIONS
TO GOVERNMENTS.

BEGIN SUMMARY. AT VEST LUNCH APRIL 2 FOR NATO ADVISORS,
FRENCH REP (ANDREANI) CIRCULATED PAPERS ON MPT RECOMMENDATIONS
TO GOVERNMENTS AND ON ORGANIZATION OF THE CONFERENCE (FULL
TEXTS BELOW). END SUMMARY.

1. ANDREANI EXPLAINED THAT IT WAS TIME TO BEGIN GIVING SHAPE
TO MPT'S FINAL REPORT AND RECOMMENDATIONS. WITH OBVIOUS RE-
FERENCE TO DUSTCH ARGUMENT THAT MANDATES COULD REMAIN DISAGREED
(USNATO 1630), HE SAID FRANKLY THAT PARA 2 OF FRENCH " RECOM-
MENDATIONS" PAPER WAS DESIGNED TO PIN DOWN GOVERNMENTS
AND BIND THEM FIRMLY TO RESULTS OF MPT.

2. IN PRESENTING PAPER ON " ORGANIZATION OF THE CONFERENCE"
ANDREANI SAID THAT ONE PURPOSE WAS TO BUILD THE CONCEPT OF A
COORDINATING COMMITTEE INTO THE FORMAT OF THE CONFERENCE. HE
NOTED THAT, PER NATO AGREEMENT, FRENCH TEXT DOES NOT INCLUDE
ANY REFERENCE TO " FOLLOW- ON" TO THE CONFERENCE. ANDREANI
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POINTED OUT THAT DESCRIPTION OF FIRST PHASE WAS CAREFULLY DRAFTED TO ENSURE THAT MINISTERS ADHERED TO MPT WRITTEN AGREEMENTS AND PRESENTED ANY ADDITIONAL PROPOSALS ONLY IN THE FORM OF ORAL STATEMENTS. DESCRIPTION OF THE SECOND PHASE ATTEMPTS TO CONFIRM EXISTENCE OF SEPARATE SUB- COMMITTEES.

3. ANDREAI SAID THAT PAPERS DO NOT REPRESENT A NEW DEPARTURE FOR FRANCE AND FRENCH AMBASSADOR PLANS TO TABLE THEM AT MPT PLENARY APRIL 6. HE WILL NOT ASK OTHER MPT DELS FOR AN IMMEDIATE RESPONSE BUT WILL CALL FOR A REPLY ON APRIL 25, AT OUTSET OF MPT-4.

4. IN ENSUING LUNCHEON DISCUSSION VEST SAID HE HAD NO DIFFICULTY WITH FRENCH TABLING PAPER ON APRIL 6, SINCE THIS WOULD STIMULATE NECESSARY DISCUSSION ON THESE KEY POINTS. ITALIAN REP (FERRARIS) SAID HE COULD NOT AGREE WITHOUT AUTHORIZATION FROM ROME. ADVISORS ACCEPTED TACTIC OF NOT MENTIONING " FOLLOW-ON" AT THIS STAGE AND AGREED TO MAINTAIN POSITION IN NATO " STEERING BRIEF" THAT ALLIES SHOULD FOR TIME BEING RESPOND TO SOVIET PERMANENT MACHINERY PROPOSALS BY SAYING THAT THIS SUGGESTION WAS PREMATURE.

5. TEXT OF " RECOMMENDATIONS" PAPER FOLLOWS: BEGIN TEXT:

LES PARTICIPANTS AUX CONSULTATIONS D' HELSINKI SUR LA QUESTION DE LA CONFERENCE SUR LA SECURITE ET LA COOPERATION EN EUROPE RECOMMANDENT A LEURS GOUVERNEMENTS QUE CETTE CONFERENCE SOIT REUNIE DANS LES CONDITIONS DEFINIES CI- APRES EN CE QUI CONVERNE SON ORGANISATION, SON ORDRE DU JOUR, LA PARTICIPATION, LA DATE, LE LIEU, ET LA PROCEDURE.

LES PARTICIPANTS SE REUNIRONT LE..... A HELSINKI POUR CONFIRMER L' ACCORD DE LEURS GOUVERNEMENTS SUR CES DISPOSITIONS.

LE GOUVERNEMENT FINLANDAIS PRENDRA ALORS LES MESURES NECESSAIRES, CONFORMEMENT A CES DISPOSITIONS, EN VUE DE L' ORGANISATION DE LA PREMIERE PHASE DE LA CONFERENCE.
END TEXT.

6. TEXT OF PAPER OF " ORGANIZATION OF THE CONFERENCE" FOLLOWS:
BEGIN TEXT:

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LA CONFERENCE SUR LA SECURITE ET LA COOPERATION EN

EUROPE SE DEROULERA EN TROIS PHASES.

A) PREMIERE PHASE.

LA PREMIERE PHASE CONSISTERA EN UNE REUNION DES MINISTRES DES AFFAIRES ETRANGERES DES ETATS PARTICIPANTS. LES MINISTRES ARRETERONT LES DISPOSITIONS RELATIVES A LA CONFERENCE ET PROCEDERONT A LA CREATION DE SES ORGANES DE TRAVAIL, CONFORMEMENT A L' ACCORD INTERVENU ENTRE LEURS GOUVERNEMENTS, SUR LA BASE DES RECOMMANDATIONS DES CONSULTATIONS D' HELSINKI. ILS EXPOSERONT LES VUES DE LEURS GOUVERNEMENTS SUR LES PROBLEMES RELATIFS A LA SECURITE ET A LA COOPERATION EN EUROPE ET PRESENTERONT, LE CAS ECHEANT, DES PROPOSITIONS SUR LES DIFFERENTS SUJETS FIGURANT A L' ORDRE DU JOUR.

B) DEUXIEME PHASE.

LA DEUXIEME PHASE COMPORTERA LES TRAVAUX DES COMMISSIONS ET SOUS- COMMISSIONS SPECIALISEES DONT LES INSTRUCTIONS SONT DEFINIES DANS LE CHAPITRE 2 DES PRESENTES RECOMMANDATIONS. SUR LA BASE DES PROPOSITIONS DEPOSEES PAR LES MINISTRES LORS DE LA PREMIERE PHASE OU ULTERIEUREMENT PAR LES DELEGATIONS DES ETATS PARTICIPANTS, LES COMMISSIONS ET LES SOUS- COMMISSIONS ELABORERONT LES PROJECTS DE RECOMMANDATIONS, DE RESOLUTIONS, DE DECLARATIONS, OU DE TOUS AUTRES DOCUMENTS FINAUX.

UN COMITE DE COORDINATION, REUNISSANT LES REPRESENTANTS DES CHEFS DE DLEGATION, SE REUNIRA PERIODIQUEMENT PENDANT LA DEUXIEME PHASE DE LA CONFERENCE. IL COORDONERA L' ACTIVITE DES COMMISSIONS ET RECUEILLERA LE RESULTAT DE LEURS TRAVAUX EN VUE DE LA PHASE FINALE DE LA CONFERENCE. IL FERA AUX GOUVERNEMENTS TOUTES RECOMMANDATIONS QU' IL ESTIMERA UTILES AU SUJET DU DEROULEMENT DE LA CONFERENCE, NOTAMMENT SUR L' ORGANISATION DE SA TROISIEME PHASE.

C) TROISIEME PHASE.

COMPTE TENU DE CES RECOMMANDATIONS, LA CONFERENCE SE REUNIRA, POUR SA TROISIEME PHASE, A UN NIVEAU DE REPRESENTATION A ETABLIR D' UN COMMUN ACCORD ENTRE LES ETATS PARTICIPANTS. AU COURS DE CETTE PHASE, LES REPRESENTANTS DES ETATS PARTICIPANTS

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ADOPTERONT LES DOCUMENTS FINAUX DE LA CONFERENCE. END TEXT.

7. COMMENT: FRENCH DESIRE TO MAKE MPT RECOMMENDATIONS AS FIRM AS POSSIBLE PROBABLY REFLECTS CONCERN THAT SOVIETS, IN INTERVAL BETWEEN END OF MPT AND FIRST STAGE MINISTERIAL MEETING, MAY

ATTEMPT TO WATER DOWN EASTERN CONCESSIONS.
WHITE

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